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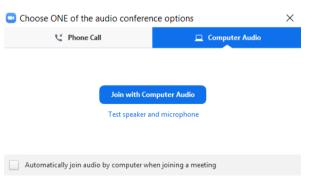
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THE WEBINAR HAS STARTED

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ACAMS events are enhanced by your participation. Please submit questions by clicking on the Q&A button



Closed captioning services are available by clicking on the following icon:







Moderator Steven Kemmerling – CEO, CRB Monitor



Speakers
Zane Gilmer – Partner, Stinson LLP



Michael O'Neill -- BSA Officer, Safe Harbor Private Banking



Dan Stipano – Partner, Buckley LLP



Description

The <u>legal status</u> of marijuana, including federal prohibitions and the permissiveness of state, local and non-US laws, as well as new technological approaches to marijuana-related businesses (MRBs) have created compliance conflicts for financial institutions both large and small. This fast-paced deep-dive webinar will provide practical guidance on <u>how to adapt</u> to <u>rapidly evolving</u> marijuana-related compliance issues facing anti-financial crime professionals today, including <u>recent legal developments</u> and the implications of global cross-border transactions related to the movement of funds associated with marijuana sales.

Learning Objectives

- Reviewing the <u>latest laws and regulations</u> related to legalized <u>marijuana</u>, <u>cannabinoid products</u> and <u>industrial hemp</u>, including the 2018 Farm Bill
- Formalizing periodic reviews of <u>current policies</u>, <u>procedures</u>, <u>risk assessment</u>, <u>suspicious activity</u>
 <u>monitoring programs</u>, <u>CDD/EDD and High-Risk Customer programs</u> to effectively manage the risks of the marijuana industry
- 3. Understanding <u>what marijuana legalization means</u> for global <u>cross-border transactions</u> related to the <u>movement of funds associated with marijuana</u> sales



Agenda

- Background & Updates (~45 min)
 - "Cannabis" 101
 - Legal & Regulatory Status Recap/Current
 - Legal & Regulatory Status Future
- Operational Considerations & Reality (~60 min)
- Questions (~15 min)



"Cannabis" 101

Cannabis: Definitions

• "Marijuana", "Hemp" and "CBD" are all "Cannabis", but are NOT the same thing and need to be considered individually

Cannabis = "Cannabis Sativa L"

"Marijuana"

- **THC > 0.3%**
- Psychoactive
- Recreational & Medical Uses

"Hemp"

- **■** THC < 0.3%
- Non-psychoactive
- Thousands of Industrial Uses

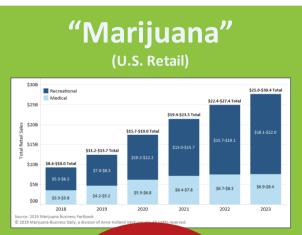
"CBD"

- CBD ≠ THC
- Non-psychoactive
- Evolving Uses
- Marijuana <u>or</u> Hemp Derived

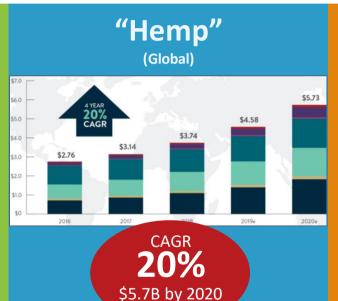


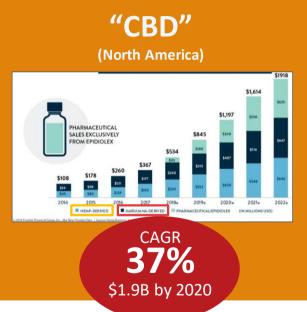
Cannabis: Definitions & Segmentation

"Cannabis" represents significant Risk <u>and</u> Opportunity



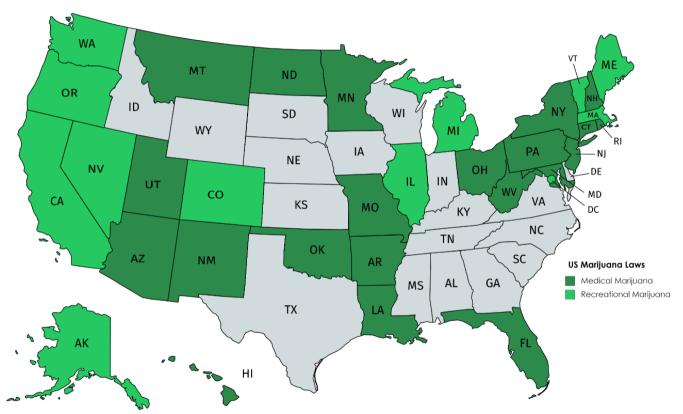








US: Marijuana Laws







Marijuana Prohibitions under US Federal Law

- CSA prohibits production, sale, and possession of marijuana.
 21 U.S.C. § 841
- Also illegal under the CSA to open, use, lease, or maintain any place for the purposes of manufacturing, distributing, or using marijuana. 21 U.S.C. § 856(a)(1)
- Under civil forfeiture law, 21 U.S.C. § 881, the federal government can seize real estate or personal property that constitutes proceeds of marijuana sales or was used to facilitate the production of marijuana



US <u>Medical</u> Marijuana

- CSA does <u>not</u> distinguish between medicinal and recreational marijuana use
- But Congress has restricted federal government's ability to prosecute crimes involving medical marijuana
- Every appropriations bill since December 2014 has included rider that prohibits DOJ from spending funds in manner that interferes with implementation of state medical marijuana laws (Rohrabacher-Farr Amendment)

US: <u>Hemp</u> Laws MT ID SD IA NE ОН KS MO DC OK **US Hemp Laws** AZ NM State Law Permits Hemp Cultivation GA MS State Law with Hemp Licensing Requirements TX LA

HI



"Marijuana" v. "Hemp"

- Marijuana (ie, cannabis > 0.3% THC)
 - Classified as Schedule I substance under the Controlled Substances Act (CSA)
 - 11 states and D.C. have legalized small amounts for recreational use
 - 33 states, D.C., Guam and P.R. have medical marijuana programs
- **Hemp** (ie, cannabis ≤ 0.3% THC)
 - Until 2018, classified with marijuana as a Schedule 1 substance under the CSA
 - 2014 Farm Bill: allowed certain research institutions and state departments of agriculture to establish pilot programs for legal cultivation
 - 2018 Farm Bill: excluded hemp from definition of marijuana in CSA; authorized legal sale of hemp grown under approved state plan or federal license
 - To date, no state plans have been approved



"Hemp" vs "CBD"

- **Hemp** (cannabis ≤ 0.3% THC)
 - No prohibitions <u>if produced by licensed grower</u> in accordance with 2018 Farm Bill
 - Although states may have <u>more</u> restrictive hemp laws than federal law
 - 0.3% THC or less
 - USDA recently published "interim final" rules for states/tribes to submit hemp production plans
 - Farm Bills requires plans to include testing for THC levels, annual inspections, and disposal
 of plants grown in violation of the bill
 - To date, <u>no</u> state plans have been approved
- CBD (<u>not</u> = THC)
 - Hemp-derived CBD Legality dependent on source, intended use and state-specific laws
 - Marijuana-derived CBD subject to same prohibitions as marijuana
 - Exception is one FDA-approved epilepsy drug--Epidiolex





Legal & Regulatory Status: Recap / Current

Cole Memo



U.S. Department of Justice

Office of the Deputy Attorney General

The Deputy Attorney General

Mashington, D.C. 30530

August 29, 2013

MEMORANDUM FOR ALL UNITED STATES ATTORNEYS

FROM:

James M. Cole

Deputy Attorney General

SUBJECT:

Guidance Regarding Marijuana Enforcement

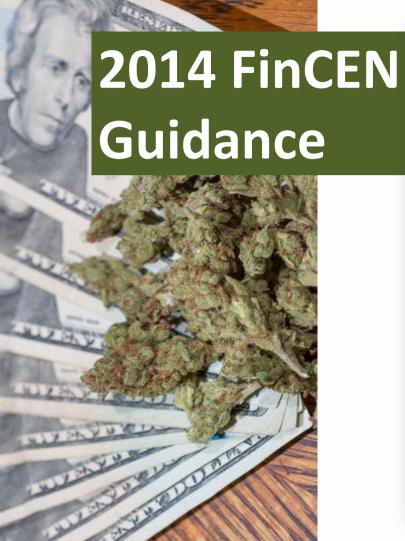
In October 2009 and June 2011, the Department issued guidance to federal proconcerning marijuana enforcement under the Controlled Substances Act (CSA). This memorandum updates that guidance in light of state ballot initiatives that legalize und the possession of small amounts of marijuana and provide for the regulation of marijuar production, processing, and sale. The guidance set forth herein applies to all federal eractivity, including civil enforcement and criminal investigations and prosecutions, commarijuana in all states.

As the Department noted in its previous guidance, Congress has determined that marijuana is a dangerous drug and that the illegal distribution and sale of marijuana is es crime that provides a significant source of revenue to large-scale criminal enterprises, gan cartels. The Department of Justice is committed to enforcement of the CSA consistent withose determinations. The Department is also committed to using its limited investigant prosecutorial resources to address the most significant threats in the most effective, co and rational way. In furtherance of those objectives, as several states enacted laws reuse of marijuana for medical purposes, the Department in recent years has focused certain enforcement priorities that are particularly important to the federal government.

- Preventing the distribution of marijuana to minors;
- Preventing revenue from the sale of marijuana from going to criminal enterprises, gangs, and cartels;
- Preventing the diversion of marijuana from states where it is legal under state law in some form to other states;
- Preventing state-authorized marijuana activity from being used as a cover or pretext for the trafficking of other illegal drugs or other illegal activity;

- Preventing the distribution of marijuana to minors;
- Preventing revenue from the sale of marijuana from going to criminal enterprises, gangs, and cartels;
- Preventing the diversion of marijuana from states where it is legal under state law in some form to other states;
- Preventing state-authorized marijuana activity from being used as a cover or pretext from the trafficking of other illegal drugs or other illegal activity;
- Preventing violence and the use of firearms in the cultivation and distribution of marijuana;
- Preventing drugged driving and the exacerbation of other adverse public health consequences associated with marijuana use;
- Preventing the growing of marijuana on public lands and the attendant public safety and environmental dangers posed by marijuana production on public lands; and
- Preventing marijuana possession or use on federal property.







Guidance

FIN-2014-G001

Issued: February 14, 2014

Subject: BSA Expectations Regarding Marijuana-Related Businesses

The Financial Crimes Enforcement Network ("FinCEN") is issuing guidance to clarify Bank Secrecy Act ("BSA") expectations for financial institutions seeking to provide services to marijuana-related businesses. FinCEN is issuing this guidance in light of recent state initiatives to legalize certain marijuana-related activity and related guidance by the U.S. Department of Justice ("DOJ") concerning marijuana-related enforcement priorities. This FinCEN guidance clarifies how financial institutions can provide services to marijuana-related businesses consistent with their BSA obligations, and aligns the information provided by financial institutions in BSA reports with federal and state law enforcement priorities. This FinCEN guidance should enhance the availability of financial services for, and the financial transparency of marijuana-related businesses.

Marijuana Laws and Law Enforcement Priorities

The Controlled Substances Act ("CSA") makes it illegal under federal law to manufacture, distribute, or dispense marijuana. ¹ Many states impose and enforce similar prohibitions. Notwithstanding the federal ban, as of the date of this guidance, 20 states and the District of Columbia have legalized certain marijuana-related activity. In light of these developments, U.S. Department of Justice Deputy Attorney General James M. Cole issued a memorandum (the "Cole Memo") to all United States Attorneys providing updated guidance to federal prosecutors concerning marijuana enforcement under the CSA. ² The Cole Memo guidance applies to all of DOJ's federal enforcement activity, including civil enforcement and criminal investigations and prosecutions, concerning marijuana in all states.

The Cole Memo reiterates Congress's determination that marijuana is a dangerous drug and that the illegal distribution and sale of marijuana is a serious crime that provides a significant source of revenue to large-scale criminal enterprises, gangs, and cartels. The Cole Memo notes that DOJ is committed to enforcement of the CSA consistent with those determinations. It also notes that DOJ is committed to using its investigative and prosecutorial resources to address the most

Controlled Substances Act. 21 U.S.C. § 801, et sea.

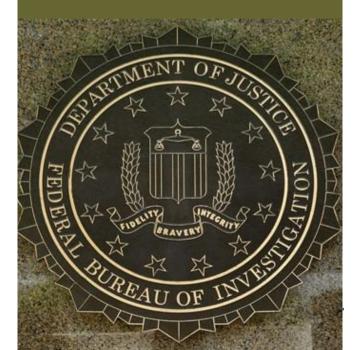
² James M. Cole, Deputy Attorney General, U.S. Department of Justice, Memorandum for All United States Attorneys: Guidance Regarding Marginana Enforcement (August 29, 2013), available at http://www.justice.gov/iso/ope/resources/3052013829132756857467.pdf



FinCEN Guidance

- To clarify BSA expectations for financial institutions seeking to provide services to marijuana-related businesses
- Customer due diligence required to ensure compliance with DOJ
- New Marijuana SARs
 - "Marijuana Limited" SAR
 - "Marijuana Priority" SAR
 - "Marijuana Termination" SAR
- Consideration of "Red Flags"
- Indirect Relationships
- Not a green light

Attorney General Sessions' Rescission of DOJ Memos





Office of the Attorney General Mashington, D. C. 20530

January 4, 2018

MEMORANDUM FOR ALL UNITED STATES ATTORNEYS

FROM:

Jefferson B. Sessions, July

Attorney General

SUBJECT: Marijuana Enforcement

In the Controlled Substances Act, Congress has generally prohibited the cultivation, distribution, and possession of marijuana. 21 U.S.C. § 801 et seq. It has established significant penalties for these crimes. 21 U.S.C. § 841 et seq. These activities also may serve as the basis for the prosecution of other crimes, such as those prohibited by the money laundering statutes, the unlicensed money transmitter statute, and the Bank Secrecy Act. 18 U.S.C. §§ 1956-57, 1960; 31 U.S.C. § 5318. These statutes reflect Congress's determination that marijuana is a dangerous drug and that marijuana activity is a serious crime.

In deciding which marijuana activities to prosecute under these laws with the Department's finite resources, prosecutors should follow the well-established principles that govern all federal prosecutions. Attorney General Benjamin Civiletti originally set forth these principles in 1980, and they have been refined over time, as reflected in chapter 9-27.000 of the U.S. Attorneys' Manual. These principles require federal prosecutors deciding which cases to prosecute to weigh all relevant considerations, including federal law enforcement priorities set by the Attorney General, the seriousness of the crime, the deterrent effect of criminal prosecution, and the cumulative impact of particular crimes on the community.

Given the Department's well-established general principles, previous nationwide guidance specific to marijuana enforcement is unnecessary and is rescinded, effective immediately. This memorandum is intended solely as a guide to the exercise of investigative and prosecutorial discretion in accordance with all applicable laws, regulations, and appropriations. It is not intended to, does not, and may not be relied upon to create any rights, substantive or procedural, enforceable at law by any party in any matter civil or criminal.

Previous guidance includes: David W. Ogden, Deputy Att'y Gen., Memorandum for Selected United States Attorneys: Investigations and Prosecutions in States Authorizing the Medical Use of Marijuana (Oct. 19, 2009); James M. Cole, Deputy Att'y Gen., Memorandum for United States Attorneys: Guidance Regarding the Ogden Memo in Jurisdictions Seeking to Authorize Marijuana for Medical Use (June 29, 2011); James M. Cole, Deputy Att'y Gen., Memorandum for Melical Use (June 29, 2011); James M. Cole, Deputy Att'y Gen., Memorandum for All United States Attorneys: Guidance Regarding Marijuana Enforcement (Aug. 29, 2013); James M. Cole, Deputy Att'y Gen., Memorandum for All United States Attorneys: Guidance Regarding Marijuana Related Financial Crimes (Feb. 14, 2014); and Monty Wilkinson, Director of the Executive Office for U.S. Att'ys, Policy Statement Regarding Marijuana Issues in Indian Country (Oct. 28, 2014).

"Rohrabacher-Blumenauer" Amendment



None of the funds made available under this Act to the Department of Justice may be used, with respect to any of the States of Alabama, Alaska, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, Florida, Georgia, Hawaii, Illinois, Indiana, Iowa, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, Tennessee, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, and Wyoming, or with respect to the District of Columbia, Guam, or Puerto Rico, to prevent any of them implementing their own laws that authorize the use, distribution, possession, or cultivation of *medical* marijuana. SEC. 539.



Federal Prohibition in Practice

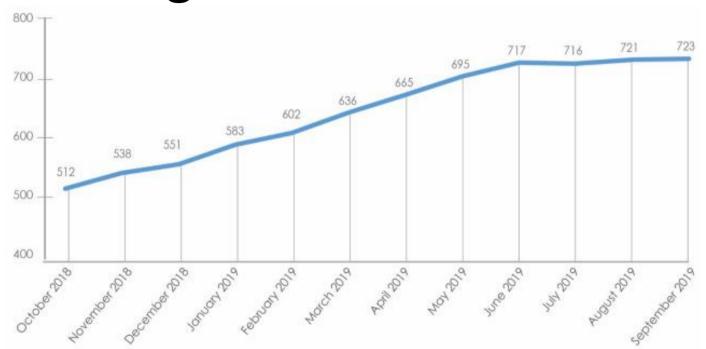
FinCEN guidance relies on DOJ guidance

SARs filing requirements largely dependent on DOJ enforcement priorities

"FinCEN works closely with law enforcement and the financial sector to combat illicit finance and provide relevant information that allows law enforcement to pursue their priorities. We will continue to work with DOJ and other stakeholders on this issue."

Spring 2019 – AG Barr states in congressional testimony that he will not go after businesses that rely on Cole Memos

Depository Institutions "Actively" Banking MRBs



Take count with a "grain of salt"

Recent leveling-off





Legal & Regulatory Status: Future



2014 Farm Bill (a Prelude to 2018 Farm Bill)

- •Institution of higher education or State department of agriculture may grow or cultivate industrial hemp if:
 - (1) industrial hemp is grown or cultivated for purposes of <u>research</u> conducted under an <u>agricultural pilot program</u> or other agricultural or academic research;
 - (2) the growing or cultivating of industrial hemp is allowed under the laws of the State in which such institution of higher education or State department of agriculture is located and such research occurs.
- "Pilot program" means "a pilot program to study the growth, cultivation, or marketing of industrial hemp"
- "Industrial hemp" means "the plant Cannabis sativa L. and any part of such plant, whether growing or not, with a delta-9 tetrahydrocannabinol"

2018 Farm Bill: State and Tribal Authority to Regulate Hemp

If a State or Indian tribe wishes to be the <u>primary</u> regulator of industrial hemp, it must design and submit a plan containing:

A practice to maintain relevant information regarding the land where hemp is produced;

A procedure for testing THC levels;

A procedure for the effective disposal of product (hemp waste, non compliant hemp, etc.);

A procedure to comply with enforcement procedures;

A procedure for conducting annual inspections and random sampling;

A procedure for submitting relevant information to Secretary;

A certification that the State or Tribe has resources to carry out these procedures.





SAFE Banking Act

- Proceeds from cannabis-related legitimate business or service provider <u>not</u> to be considered as unlawful activity
- Precludes federal banking regulators from:
 - Terminating or limiting deposit insurance solely for providing financial services to a cannabis-related business or service provider
 - Prohibiting, penalizing, or otherwise discouraging...
 - Recommending, incentivizing, or encouraging <u>not</u> to offer services...
 - Taking any adverse or corrective supervisory action on a loan...



SAFE Banking Act (continued)

- A depository institution that has a legal interest in the collateral for a <u>loan</u> not be subject to criminal, civil, or administrative forfeiture...
- Would <u>not require</u> a depository institution to provide services to a cannabis-related legitimate business or service provider
- SARs concerning a cannabis-related legitimate business must comply with appropriate guidance issued by FinCEN
- Passed by the House; recent amendments would include hemp



STATES Act

 Amends the Controlled Substances Act to exempt any person acting in compliance with state law or the law of a federally recognized Indian tribe within its jurisdiction in Indian country relating to the manufacture, production, possession, distribution, dispensation, administration, or delivery of marijuana



Operational Considerations & Reality



LEGAL DISCLAIMER

As we all know, marijuana remains illegal under the Federal Controlled Substances Act and as such, any information contained herein regarding potential ways of providing financial services to marijuana related businesses ("MRBs") is based on the guidance issued by the Department of Justice in the Cole Memo, from the guidance provided by the United States Department of Treasury Financial Crimes Enforcement Network ("FinCEN"), and from the unprecedented knowledge that Safe Harbor Private Banking has gained from creating and operating a cannabis banking program that is designed to: 1) provide the transparency that regulators require; 2) keep communities safe and; 3) support a new and growing industry that contributes to the vitality of local, state, and national economies.

Nevertheless, marijuana remains illegal under federal law and the information contained in this presentation does not purport to offer a safe harbor from the current conflict that exists between your state laws and federal law. Because cannabis remains a controlled substance, all assets related to MRBs and the assets of the financial institutions that service MRBs are subject to seizure by federal authorities. Nothing contained in this presentation constitutes legal advice. Safe Harbor Private Banking advises you to work closely with your legal advisors to evaluate all statements contained in this presentation.

Safe Harbor Private Banking seeks to help educate financial institutions about the ways that they might provide much needed practical banking solutions. These solutions help ensure, among other things, that communities are safe, MRBs can more easily account for and pay taxes, and financial institutions can support this group of entrepreneurs in the uncertain legal environment in which they operate. The path is not without risks, but it is a way to move forward alongside this progressive industry that continues to expand despite regulatory challenges.

SAFE HARBOR HAS NO REGULATOR ENDORSEMENTS, EXPRESS OR IMPLIED, RELATED TO THE CONENTS OF THIS PRESENTATION OR THE SAFE HARBOR PROGRAM.



CANNABIS PROGRAM - JUST THE NUMBERS

Employees: **20, All Are** BSA Certified

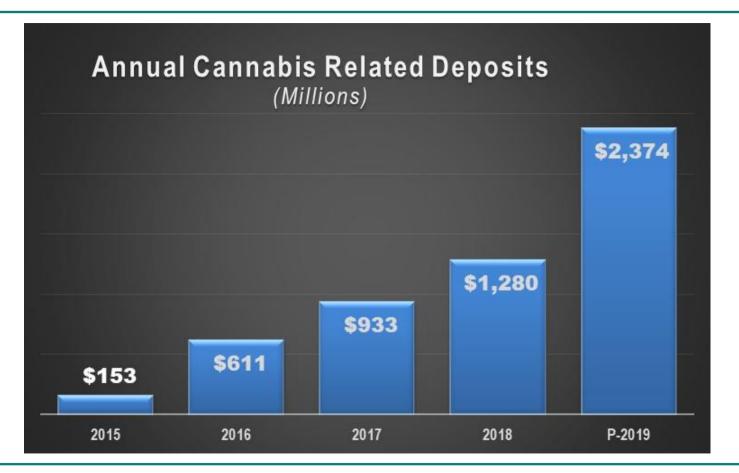
Accounts: 545 Total: 321 Licensed, 224 Ancillary

Businesses: 300 Retail, 300 Grow, 106 MF, 23 Distr.

Deposits: > \$200 Million / Month

Reports: 900+ BSA Reports / Month







TOP FIVE REALITIES OF CANNABIS BANKING

- It Is Not For Everyone
- Regulatory Expectations
- Program Development and Primary Components
- Third Party Expertise
- Working With Law Enforcement



NOT FOR EVERYONE



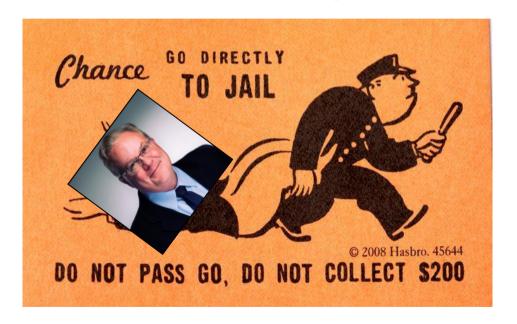


CHILDHOOD LESSONS WHICH TRANSLATE TO BSA/AML





BANKING CANNABIS PERCEPTION





AVOIDING ENFORCEMENT ACTIONS



\$185 million civil money penalty against U.S. Bank for willful violations of the BSA.

NOV 2017 \$2 million civil money penalty - Lone Star Nat'l Bank, TX for willfully violating the BSA.



\$7 million civil money penalty against Merchants Bank for willful violations of the BSA.



REGULATORY EXPECTATIONS



BEFORE YOU BANK THE FIRST CANNABIS DOLLAR...

- Assess the qualifications of your BSA/AML personnel to adapt to the ever-changing dynamics of the cannabis industry
- Ensure your team has the appropriate training, tools and resources to effectively manage this unique risk
- Know that bad actors will put their best foot forward to get banked

The eyes of the Federal Government and its law enforcement community are on you...



GUIDANCE - FINCEN

Providing Financial Services to Marijuana-Related Businesses

This FinCEN guidance clarifies how financial institutions can provide services to marijuanarelated businesses consistent with their BSA obligations.

- Additional Guidance to BSA!
- What happens if this is revoked?



POLICING THE CLIENTS

- 1. Distribution to minors
- 2. Proceeds to criminal element
- 3. Diversion across state lines
- 4. Pretext for criminal activity
- 5. Violence or use of firearms
- 6. Drugged driving/public health
- 7. Use of public lands
- 8. Use of federal property

NO

SOME

NO

SOME

SOME

NO

YES

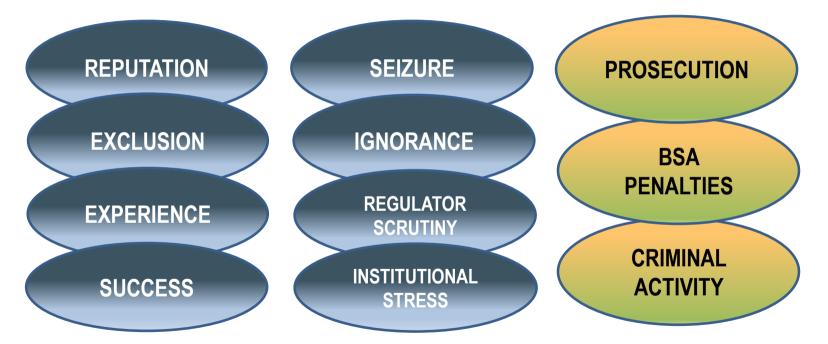
YES



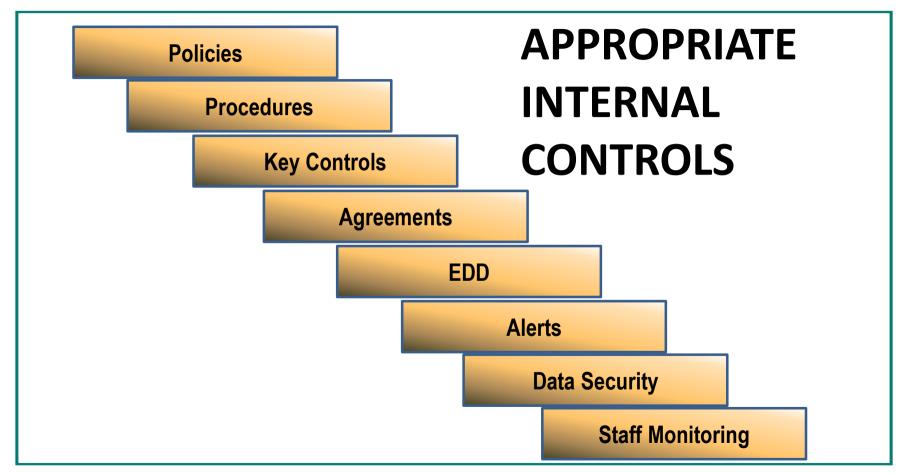
ASSESSMENT.



ADDITIONAL RISKS









BSA ADDITIONS



- State Alignment
- Enforcement Priorities
- Red Flags
- Reporting



- Due Diligence
- Risk Rating
- Validation & Monitoring
- Exit / Liquidity Plans



PROGRAM DEVELOPMENT and PRIMARY COMPONENTS



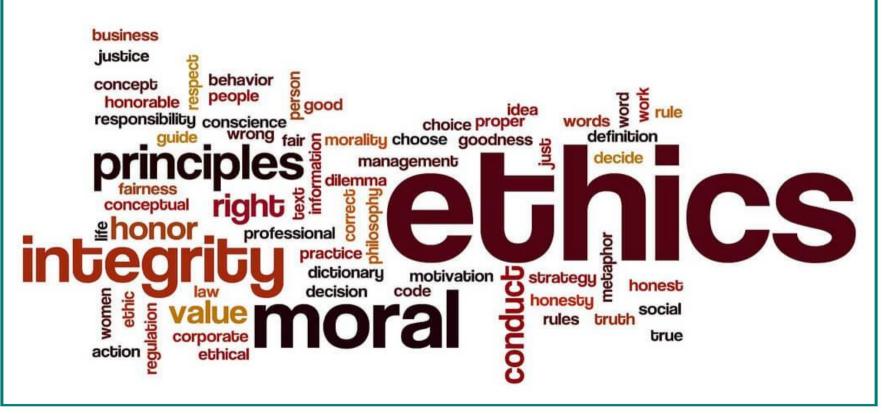
PROGRAM FOUNDATION

Every Dollar is a Cartel Dollar **UNLESS**We Can Prove Otherwise

- EYES on the OWNERS
- EYES on the BUSINESS
- EYES on the MONEY!!



CULTURE OF COMPLIANCE





THE CHALLENGES

Fear of the Unknown

Staffing & Education

Legal Counsel

Vague Guidelines

Learning Cannabis
Banking the Hard Way!

Liquidity & EXIT

Regulatory Oversight

3rd Parties / Vendors

Ever Evolving Program





GETTING STARTED

Cannabis Industry Education

Google

Conferences

News

Third Party Initial Conversations

Corporate

Auditors

Legal

Regulators

Analyze Your Resources

Financial Position

Staffing Talent

Time

BSA & FinCEN Obligations

AML Software

Certified

On Going Training

Educate Management & Board



MANAGE INTERNAL EXPECTATIONS

Expect Difficult LEARNING CURVE

- We Don't Know What We Don't Know
- Must DIG IN And Learn
 The Industry

Expect TIME ON TASK

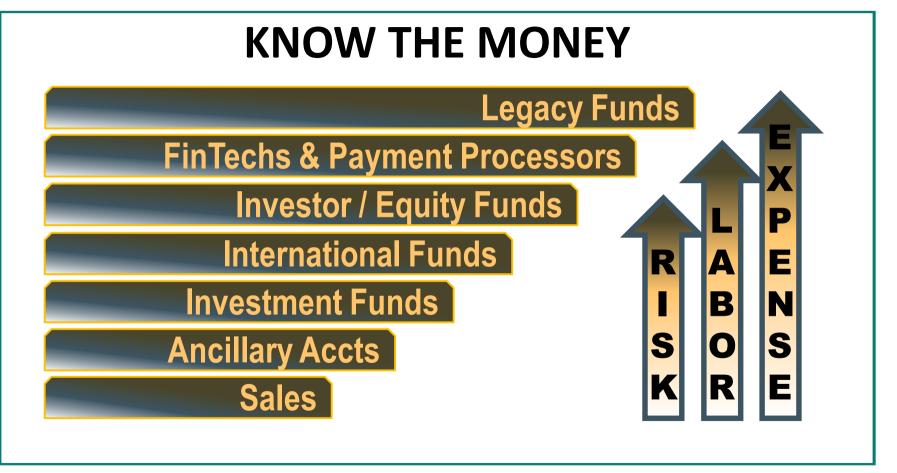
- Comparative Analysis Requires Time
- BSA training takes
 Time

Expect Additional WORK

- Reporting
- Educating
- Contingency Planning

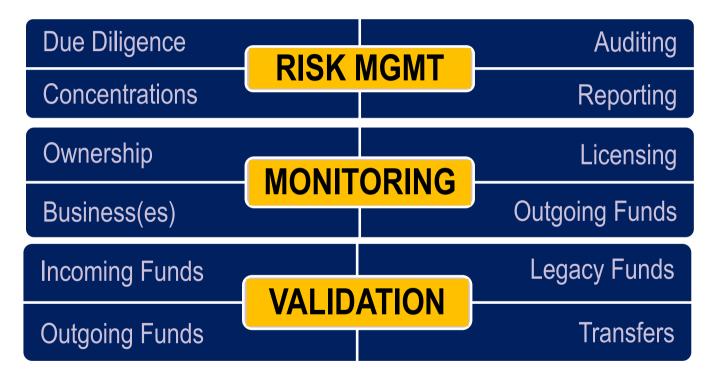
Emerging Market = Emerging Risks = Evolving Program







PRIMARY PROGRAM COMPONENTS





MANAGING THE PAIN POINTS

BSA Risk

- Labor Intensive
- Talent
- A Moving Target

Financial Management

- Balance Sheet
- Liquidity
- Exit

Emerging Market

- A Moving Target
- Complexities
- Fast Growth

Law Enforcement

- Subpoenas
- US Attorney
- Legal Costs

Regulator Oversight

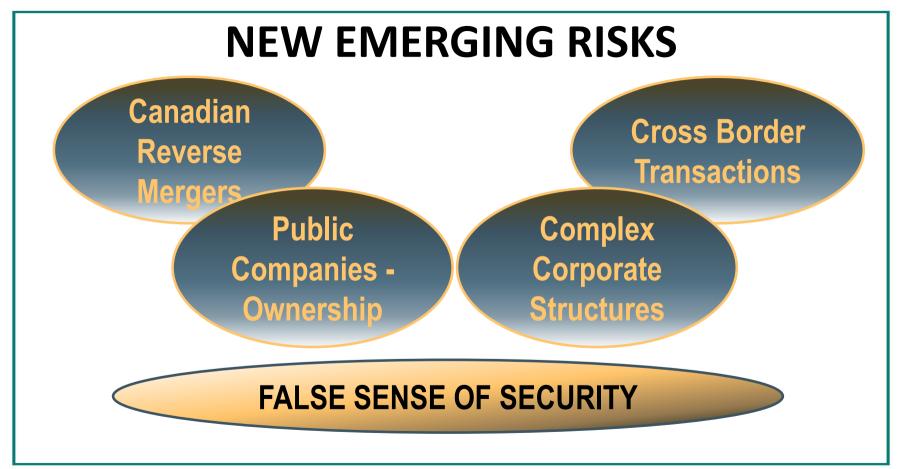
5 Years - 13 Exams



REPORTING

2019	Safe Harbor			Partner Co CU		
MONTH	CTRs	SARs	TOTAL	CTRs	SARs	TOTAL
January	623	121	744	21	2	23
February	679	113	792	22	1	23
March	774	127	901	36	2	38
April	710	109	819	25	2	27
May	901	129	1,030	41	0	41
June	774	132	906	22	4*	22
July	845	129	974	32	2*	32
August	907	139	1,046	40	1*	40
September	780	145	925	15	3	18
October						
November						
December						
YTD TOTAL	6,993	1,144	8,137	239	14	253











WORKING WITH LAW ENFORCEMENT





Department of the Treasury Internal Revenue Service











FORMAL INQUIRIES



Department of the Treasury Internal Revenue Service







THE PRESENT & FUTURE

PRESENT ENVIRONMENT:

- > A rush for knowledge
- > Acceptance of reality
- > First in Market Mentality







Key Takeaways



KEY TAKEAWAYS

- Despite passage of the SAFE Act in the House, the legal landscape remains uncertain.
- Banks that choose to do business with MRBs should follow the FinCEN guidance.
- Due diligence expectations for indirect relationships remain unclear.
- You don't know what you don't know
- Industry is new and evolving
- Develop expertise before engaging with the industry...you will need to do your homework
- Think **BIG**, start *small*...walk before you run
- Involve your regulator...early
- Work with law enforcement
- Compliance, compliance!







THANK YOU FOR JOINING US TODAY

We'd love to know what you think about today's webinar. Please respond to the polling questions on your screen.

A copy of the presentation can be downloaded by revisiting the LMS webinar course description.



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SAR/STR Writing



AML Foundations



Ethics



Transaction Monitoring - Intermediate



Risk Assessment



Anti-Bribery and Corruption



Fraud



Transaction Monitoring



Sanctions Compliance



Counter – Terrorist Financing



Investigations



Trade – Based Money Laundering



KYC CDD - Intermediate



Cyber – Enabled Crime



KYC CDD

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- Participants who successfully complete the courses:
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